

Message Text

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73

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03

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R 191640Z JUL 74

FM USMISSION BERLIN

TO AMEMBASSY BONN

INFO SECSTATE WASHDC 3686

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY ANKARA

C O N F I D E N T I A L BERLIN 1218

E.O. 11652: GDS

TAGS: ETRN, GW, WB, TU, PGOV

SUBJECT: BERLIN SENAT CONCERNED OVER INCREASED TURKISH
FLIGHTS FROM SCHOENEFELD

REF: A) BERLIN 759 B) BONN 10595 C) STATE 146934

1. SUMMARY: ALLIES ARE RECOMMENDING AGAINST SENAT
SUGGESTION TO THREATEN CUT OF BUS SERVICE TO SCHOENEFELD
AS COUNTERMEASURE FOR INCREASED THY FLIGHTS TO SCHOENEFELD.
MISSION CONSIDERS A MORE REALISTIC APPROACH TO PROBLEM
WOULD BE EXPEDITIOUS ACTION IN BONN TO GRANT THE
WEST BERLIN LANDING RIGHTS AND CONSIDERATION OF THY-PANAM
"POOLING" POSSIBILITIES. END SUMMARY.

2. TO LIMIT TURKISH AIRLINE CAPABILITIES FOR INCREASING
TRAFFIC TO SCHOENEFELD AIRPORT (IN COMPETITION WITH
FLIGHTS FROM WEST BERLIN AIRPORTS), SENAT HAS
SUGGESTED PROHIBITING BUS TRAVEL FROM WEST BERLIN.

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THEY PROPOSED APPLICATION OF BK/0(62)5, WHICH

SUBJECTS TO SENAT SUPERVISION AND CONTROL ENTERPRISES
IMPAIRING ECONOMIC OR POLITICAL LIFE OF WEST BERLIN

3. TURKS APPARENTLY HAVE ALREADY FORESEEN THIS
POSSIBILITY: TURKISH CONGEN UNER SHOWED MISSION
COPY OF AUGUST 1973 THY-INTERFLUG PROTOCOL WHICH
CONTAINS CANCELLATION CLAUSE IN EVENT WEST BERLIN
AUTHORITIES TAKE MEASURES TO PREVENT TRAVEL TO
SCHOENEFELD.

4. HOWEVER, THREE ALLIED MISSIONS IN BERLIN ARE
RECOMMENDING AGAINST SUCH SENAT ACTION AT THIS
TIME. BRITISH WISH TO AVOID SENAT-GDR CONFRONTATION;
FRENCH WOULD PREFER TO STAY OUT OF CONTROVERSY
ALTOGETHER AND NOTE THAT THERE ARE OTHER WAYS TO
GET TO SCHOENEFELD; USBER IS OF VIEW THAT PREMATURE
THREAT AGAINST TURKS MIGHT EXACERBATE RATHER THAN
RESOLVE PROBLEM. MISSION BELIEVES CARROT BETTER THAN
STICK TO ELICIT TURKISH COOPERATION, AND THEREFORE
URGES ACCELERATED ACTION IN BONN IN GRANTING THY
LANDING RIGHTS IN WEST BERLIN (REF B).

5. IN THIS CONNECTION UNER EXPRESSED DOUBT GDR WOULD GRANT OVERFLIGHT
RIGHTS EVEN IF THEY HAD WEST BERLIN LANDING RIGHTS. IN ADDITION,
HE EXPECTS INCREASED TURKISH INTEREST IN INAUGURATING
SCHEDULED AS WELL AS NON-SCHEDULED THY SERVICE TO
SCHOENEFELD, FOLLOWING ESTABLISHMENT OF DIPLOMATIC RELATIONS
WITH GDR. HE THEREFORE OF VIEW THAT A PRACTICAL SOLUTION
TO MEET WEST BERLIN INTERESTS MIGHT BE THY-PANAM
POOLING ARRANGEMENT.

6. RUNNETTE BELIEVES PANAM MIGHT BE WILLING TO CONSIDER
SPECIFIC PROPOSAL FROM THY. MEANWHILE, PANAM IS
TRYING TO BREAK INTO TURKISH CHARTER MARKET.
TURKEY FOR ITS PART IS DOLING OUT LANDING RIGHTS
TO ALLIED CARRIERS FOR EXTRA SUMMER FLIGHTS ONE
AT A TIME AS THY PUTS GREATER CAPACITY INTO
SCHOENEFELD THAN FORESEEN IN INFORMAL UNDERSTANDING
WITH SENAT LAST YEAR.

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7. PANAM TOLD MISSION ONE FORMULA BEING CONSIDERED
IS MAINTENANCE OF DM 58 ROYALTY BUT INCREASE OF
PRICE FROM DM 425 TO DM 465 SO NET IMPACT ON CARRIERS
WOULD BE DM 18, AMOUNT APPARENTLY PAID FOR FLIGHTS
FROM FRG. HOWEVER, THY-INTERFLUG PROTOCOL SETS
PRICE FOR SCHOENEFELD FLIGHTS AT DM 425.

8. COMMENT: WE UNDERSTAND THERE ARE PRECEDENTS FOR "POOLING"

IN WHICH ONLY ONE PARTY CAN PROVIDE SERVICE.
SUCH A DEAL CONCEIVABLY MIGHT SERVE TO FURTHER TWIN OBJECTIVES
OF FUNNELING LARGER PART OF
TRAFFIC INTO WEST BERLIN AND OF PROTECTING
INTERESTS OF AMERICAN AIRLINE. IF CAB APPROVAL NEEDED
BEFORE PANAM NEGOTIATES AGREEMENT WITH TY,
CAB CONSIDERATION MIGHT COME AS LOGICAL FOLLOW-ON
TO CURRENT CASE INVOLVING PANAM-BA COOPERATION
FOR BERLIN INTERNATIONAL FLIGHTS (REF C).KLEIN

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